Say NO to The Health Professions and Occupations Act of British Columbia (HPOA)

Gail Davidson*

*Interpretations are solely those of Gail Davidson.

Feedback is welcome on errors, omissions, analyses.

26 September 2024

Arranged with assistance from Katy Lau

Table of Contents

- 1. Overview: What is the HPOA? (3 7)
 - Background
 - Recall
 - Purpose of the HPOA
- 2. The HPOA itself (8 29)
 - A closer look at major areas of concern
- 3. Amalgamation to date (30 32)
 - Consolidation of health colleges
 - Appointments and funding

- 4. Key Implications of the HPOA (33 35)
 - Impact on health care
 - Impact on rights
 - Impact on democracy
- 5. Conclusion (36)
- 6. Glossary (37-40)

Background

The Health Professions and Occupations Act (HPOA):

- Perhaps the largest bill ever presented to the BC Legislative Assembly at 645 sections over 276 pages. Set to replace the *Health Professions Act* which itself has 54 Sections over 83 pages
- Repeals the *Health Professions Act* (s. <u>546</u>) and amends 31 existing statutes (ss <u>547</u>-<u>644</u>). Concerns the governance, licensing, discipline and control of approximately 130,000 health care workers in 25 health professions and occupations in BC
- Was improperly passed on 24 November 2022 when the NDP used closure to force a vote by the Legislative Assembly when only 1/3 of the sections had been reviewed by MLAs.
- Has never been subject to the notice, consultation, transparency, access to information, debate and consensus required in a democracy including consultation with and debate by health care workers, the Legislative Assembly, or the 5 million residents of BC in need of access to ethical personalized medical care
- was expected to be declared in force in June 2024 and no new date has been disclosed.

Petition to Recall Premier of BC & Rescind the HPOA

A Petition to recall Premier David Eby as the MLA for Vancouver Point Grey was initiated because of concerns that the HPOA:

- 1. Impairs or destroys rights to provide and receive personalized consent-based health care
- 2. Puts political appointees in charge of governance of health care workers and of, lawmaking over all aspects of health services including: licensing, seizure of health records, definition of ethical standards and the punishments for non-compliance
- 3. Prohibits giving medical advice or opinions—in private or public—not in line with opinions sanctioned by authorities
- 4. Criminalizes freedom of expression and authorizes violation of other essential rights, such as rights to privacy, consent to medical treatment and due process

- 5. Authorizes adoption as binding law in BC of any laws or rules made anywhere, by any state or organization, without complying with rights, Canadian law, international human rights law, the rule of law or the requirements of democratic law making and review.
- 6. Enables unelected, unaccountable appointees to mandate vaccination as a condition of licensing and employment
- 7. Creates involuntary markets for pharma products through mandated vaccination for "any transmissible disease"
- 8. Authorizes appointees to change the meaning of words

The Petition did not receive the requisite number of signatures to trigger recall.



https://www.bclaws.gov.bc.ca/civix/document/id/complete/statreg/96398_02

Recall Petition & Petition to Legislative Assembly

Recall Process: To trigger recall of MLA David Eby, the <u>Recall and Initiative Act</u> required campaigners to collect signatures from 40% of the 41,000 voters in the Vancouver Point Grey constituency within 60 days, ending 17 March 2023

11.31% of constituents voting in the 2022 election opposed the HPOA and supported Recall

• 2,737 Vancouver Point Grey constituents signed the petition to recall the Premier for his support of the HPOA.

17,500 signed a Petition to the Legislative Assembly of BC opposing enactment of the HPOA.

 On 4 May 2023 John Rustad, Leader of the Conservative Party of BC and MLA for Nechako Lakes presented a Petition signed by 17,500 people calling for the Act to be paused.

The Unstated Purpose of the HPOA

The HPOA allows regulations, standards, codes or rules enacted in other jurisdictions or set by "any body that may make codes, standards and rules" (ss. 533, 335) to be adopted as law in BC. This includes rules set by the World Health Organization (WHO), World Health Assembly (WHA) and the World Economic Forum (WEF).

- The HPOA mirrors proposed amendments to the International Health Regulations (IHR) which will impose a global system of control over all aspects of health. The IHR will oblige states to adopt and enforce measures that:
 - i. Change the meaning of words;
 - ii. Mandate some medical treatments and prohibit others;
 - iii. Require collection, use and sharing of personal information without consent;
 - iv. Declare international or regional emergencies in response to arbitrarily determined actual or *potential* threats to health;
 - v. mandate responses to a declared public health emergency
 - vi. impose punishments for non-compliance.

The IHR Amendments allow almost anything to qualify as a public emergency. The HPOA authorizes similar measures without a public health emergency.

The Unstated Purpose of the HPOA

The IHR amendments were <u>recently adopted</u> by the WHA on 1 June 2024 without a vote and will become binding for Canada by 5 June 2024 if Canada does not object to the provisions.

As stated by US law professor Francis Boyle, the IHR Amendments and the Pandemic Treaty "are fatally dangerous. Either one or both would set up a worldwide medical police state under the control of the WHO, and... WHO Director... will be able to issue orders that will go all the way down the pipe to your primary care physicians."

The HPOA paves the way for global totalitarian control of health care in BC and potentially prohibits and criminalizes personalized, consent-based health care.

Issues of Concern: Impact of the Act

1

Governance Slides 9 - 11

2

Law Making Slides 12 - 14 3

Compulsory VaccinationSlide 15

4

Emergency Orders

Slides 16 - 20

5

Enforcement & Punishments

Slides 21 - 22

6

Data Collection

Slides 23 - 24

7

No Statutory Purpose

Slides 25 - 26

8

Limited Review & Immunity

Slides 27 - 29

Governance

- 1. The HPOA abolishes democratic governance of health care colleges and imposes governance by unelected and unaccountable political appointees.
 - Under s. <u>17</u> of the existing *Health Professions Act,* boards are composed of a majority elected by members. Board members appointed by the Minister of Health (minister). Appointees cannot exceed elected board members.
 - Under s. 346 of the HPOA, all members of the board will be appointed by the minister, half licensees and half "representatives of the public." ("A regulatory college is a corporation consisting of the persons appointed as members of the board." (See ss. 343 (1), 344, 345, 346). Appointees are not independent of the Executive and are not required to be competent or impartial.

Governance

- 2. The HPOA empowers the Minister pf of Health (minister) and Cabinet to appoint dozens of people to positions of authority over all aspects of health care. Appointments are made without notice to, consultation with, or oversight by the public, health care workers, or the BC Legislative Assembly. For example:
 - The Superintendent of Health Professions and Occupations Oversight is appointed by Cabinet (s. 436 (2)) and reports only to the minister (s. 486).
 - The Office of the Superintendent is "an office of the government" (s. 435 (1)) and has significant powers including making recommendations to the minister on the administration of and amendments to the HPOA, the improvement of performance of regulators and "any other matter the minister requests", as well as publishing any "information and record' deemed by the superintendent to be in the public interest (s. 435 (2).
 - **The Director of Discipline** is appointed by the minister (s. <u>444</u>) and then himself appoints the Deputy Director who exercises the same powers of the Director (s. <u>445</u>). Their wide powers includes managing discipline panels, setting practice directives, issuing and cancelling disciplinary citations, and approving disciplinary orders. Additionally, they have statutory immunity for actions regarding disciplinary proceedings (s. <u>400</u>)

Governance

The HPOA empowers appointed Board members to exercise law making, governance and enforcement powers and to appoint and empower others.

Appointed Boards are mandated to:

- Make bylaws regarding: monitoring licensees; complaint procedures; production of records; summary protection orders; summary actions by the registrar (s. <u>118</u>); anti-discrimination measures; sexual misconduct; what constitutes false or misleading information (s. <u>70</u> (2))
- Appoint the registrar, professional standards advisors, and members of the license, investigation, and permit committees (s. <u>359</u>)
- Seek advice from the professional standards advisors appointed by the board when making bylaws on eligibility, ethics, and practice standards (s. <u>361</u>)

Law Making

- 1. The HPOA authorizes the adoption as binding law in BC, of regulations, codes, standards or rules, enacted by "another jurisdiction, including a foreign jurisdiction, or set by a provincial, national or international body or any body that may make codes, standards or rules." (ss. 533 (1), 335 (2))
 - Those granted this power are the Lieutenant Governor in Council (i.e. the Premier, Cabinet and the Lieutenant Governor acting on instructions) and an unspecified number of appointees (s. <u>533</u> (1)) and provincial health officers when making scope of practice orders (emergency orders) (s. <u>335</u>)
- These provisions allow the adoption as law in BC of any rules set by, for example, the World Health Organization, World Health Assembly or World Economic Forum.
- This would allow adoption of the International Health Regulations and/or the Pandemic Treaty, whether or not Canada voted for or otherwise accepted such provisions.
- Adoption can occur without notice, disclosure, justification, consultation, debate or consent and without oversight by the public, health care workers or the Legislative Assembly.

Law Making

2. The HPOA creates acts of misconduct and criminal offences that violate the principles of legality and predictability. The prohibited acts are not defined with sufficient specificity to be objectively determined in advance of contravention or hearing and therefore cannot be avoided or defended and contravene non-derogable right to freedom from ex post facto law

Examples of illegitimate offences and acts of misconduct:

- o **"providing false or misleading information to patients or the public"** is both an act of misconduct (s. <u>70</u> (2) (g)) and a criminal offence (s. <u>514</u> (2) (b))
- o **"conduct that may bring the practice... into disrepute**." Section <u>11</u> (2) states, "a licensee commits an act of misconduct if the licensee engages in conduct that (a) may bring the practice of a designated health profession into disrepute"
- These acts are too vague to be objectively interpreted and applied they cannot be avoided or defended

Law Making

3. The HPOA authorizes appointees to:

- Make rules regarding: informed consent (s. <u>72</u> (3) (b)); ethical standards (ss. <u>70</u> (2), <u>361</u>); what health care services can be provided, by who, to whom (s. <u>72</u> (3) & <u>73</u> (b))), and in what locations (s. <u>72</u> (4) (a)). The HPOA does not require that such rules comply with existing Canadian or international human rights law. For example, rules made by appointees on informed consent are not specifically required to comply with guarantees in the *Charter of Rights and Freedoms*, treaties to which Canada is a State Party or Customary International Law.
- Mandate vaccination for 'transmissible disease' as a condition of licensing and employment. Sections 49 (1) (b) (v) and 49 (3) (f) respectively provide that boards *must* and *may* make bylaws mandating vaccination. It is not clear if boards may make bylaws requiring mandatory vaccination in the absence of "an enactment". Boards have unrestricted authority to make by-laws "in collaboration with other persons" (s. 67). The HPOA Act does not define the terms vaccination or transmissible disease
 - These mandates violate individual rights to informed consent, accept or refuse medical treatment; and freedoms from non-consensual experimentation and coercion to accept a treatment not voluntarily chosen. Also violated are ethical duties to do no harm by delivering personalized, consent-based health care

Law Making — Compulsory Vaccination

Under the HPOA:

The minister may mandate vaccination: The minister may make regulations requiring applicants and regulated health service providers to "be vaccinated against specified transmissible illnesses" (s. 200 (2) (a)).

Boards <u>must</u> mandate vaccination: Boards <u>must</u> make bylaws mandating vaccination "against transmissible illnesses" as a condition of licensing when there is an enactment requiring vaccination (s. $\underline{49}$ (1) (v)).

Boards \underline{may} mandate vaccination. Boards \underline{may} make bylaws mandating vaccination, required under the bylaws, against transmissible illnesses (s. $\underline{49}$ (3) (f)).

The provincial health officer has the power to, as an emergency order, adopt mandatory vaccination requirements set by any state or any non-state organization, anywhere (s. 335 (2)).

Cabinet and an unspecified number of appointees have the power to, in non-emergency time, adopt as law mandatory vaccination requirements enacted by other states or set by non-state organization anywhere (s. <u>533</u> (1)).

- 1. The HPOA (ss. 325-340) authorizes the minister and the provincial health officer to make emergency orders. Whenever notice of a public health emergency is provided under the *Public Health Act*, the minister can make administrative orders (ss. 330-331) and the provincial health officer can make scope of practice orders (ss. 333 340)
- 2. Emergency Orders are not required to be lawful, necessary, proportionate, legitimate or temporary. The HPOA does not require that emergency orders comply with Canadian or international law obligations to maintain rights, democracy and the rule of law

See: "The Right to Say No to Covid-19 Vaccines: International Human Rights Law and the Unlawfulness of Vaccine Mandates"

3. Issues regarding emergency powers

- **Broad Interpretation:** The HPOA allows a broad interpretation of what constitute public health emergency (see s. 325 and Public Health Act s. 52 (2)) and authorizes emergency orders without notice and the information needed to assess justification and without consultation with health care professionals, emergency specialists, the Legislative Assembly, or other informed or impacted parties.
- Competence to make orders not required: Neither the minister or the provincial health officer are
 required to have the competence to assess the lawfulness, necessity, legitimacy, or proportionality of
 emergency orders, or to identify measures capable of delivering benefit, limiting harm, and complying
 with domestic and international law.
- Additional Risks of Emergency Powers: Summarily imposed laws, mandates, restrictions, and prohibitions restrict or extinguish rights to provide and receive personalized consent-based health care and associated rights including rights to security of the person, mobility, work, expression, association, assembly, privacy and freedoms from non-consensual medical treatment or experimentation.

- 4. The HPOA authorizes the minister and the provincial health officer to summarily make undemocratic, apparently unreviewable, and potentially dangerous emergency orders that are:
 - Based on subjective determinations of necessity and harm (ss. <u>330</u>, <u>333</u>) and on subjective opinions of appropriateness, proportionality and benefit (s.<u>335</u> (2) (a))
 - Made without release or debate of the information needed to assess the safety, efficacy necessity, proportionality, or legitimacy of the emergency orders
 - Restricted to one or more persons, classes of persons, or geographical areas (s. <u>327</u> (2))
 - Made without notice to or oversight by, MLAs, the public, or the affected health professions, occupations, or patients (s. 326 to 329)

4. (cont'd) The HPOA authorizes imposition of emergency orders that are:

- Made without notice, other than to appointees who lack independence and possibly competence or impartiality (ss. 326 to 329) to act in the public interest
 - Before making an emergency order, the minister and provincial health officer must give notice to and make reasonable efforts to consult: the superintendent, the Health Professions Review Board and affected regulators (s. 329 (a)), all of whom are appointees
 - The provincial health officer must give notice to the minister and advise of any objections raised by the above-named appointees (s. <u>329</u> (b))
- Based on any regulation, code, standard, or rule, enacted in any other jurisdiction or "set by a
 provincial, national or international body or any other body that may make codes, standards or rules, or
 published by a laboratory..." (s. 335 (2)) adopted by the provincial health officer

- 5. The HPOA (s. <u>335</u>) authorizes the provincial health officer to adopt as law in BC, laws enacted in any other jurisdiction and rules adopted by any state or non-state body anywhere:
 - o in the sole discretion of the provincial health officer
 - o if adoption is "appropriate," in the personal, subjective opinion of the provincial health officer
 - with no requirement that the rules adopted as law serve a public purpose or be consistent with domestic or international law obligations or the rule of law
 - without any notice to, consultation with, debate by, or consensus of the Legislative Assembly,
 the public, health practitioners, and without evidence justifying adoption
 - Section 335 would, for example, allow adoption of all or some of the International Health Regulations as law in BC, including measures restricting or violating guaranteed rights

Enforcement & Punishments for Non-Compliance

- 1. The HPOA imposes severe penalties for acts of misconduct that include temporary or permanent loss of licenses to practice and employment and for criminal offences, fines up to \$500,000, imprisonment up to 2 years (s. 518), and additional penalties for each day that the offence continues (517)
- 2. The HPOA authorizes "the minister, a board or a health occupation director" to establish all medical and ethical standards along with standards governing eligibility to practice and accreditation (s. $\frac{7}{2}$ (1))
- 3. The HPOA imposes a mandatory duty on licensees to report other licensees believed to be "not fit to practice" or to present "a significant risk of harm to the public" (s. <u>85</u>)

Enforcement & Punishments for Non-Compliance

- 4. The HPOA authorizes appointees to suspend a license to practice without notice to the practitioner and before a complaint has been investigated or determined
 - A registrar can suspend a practice license by summary protection order before a complaint is referred to an investigation committee (ss. <u>122</u> (1) and <u>153</u>)
 - A health occupation director can also make summary protection orders (s. <u>225</u>)
 - Section <u>259</u> authorizes summary protection orders when, inter alia, "a respondent is providing false or misleading information to patients or the public" What constitutes false and misleading information is not defined.

A summary protection order can be issued without notice or hearing (s. <u>260</u>). Regarding the arbitrariness of the term 'misleading', see US District Court decision of 25/01/23 granting an interim injunction against enforcement of provisions allowing discipline of doctors for spreading misinformation.

Data Collection and Control

The HPOA allows invasion of patient and professional privacy: The HPOA allows the collection, use, and disclosure of confidential information even "...for purposes...not covered by the Act" (s. 530). This section allows an order for the collection, use and disclosure of personal information excluded from disclosure by sections 491 and 492.

2. The HPOA allows the search of premises and seizure of documents including patient records with and without a warrant: The HPOA contemplates applying for court orders *exparte* (i.e. without notice to affected person(s)) and in secret (ss. 502 (1), 503 (1)), authorizes seizure of documents not described in a court order (s. 508), and authorizes, without a warrant, securement of practitioner's premises, search and seize documents (s. 511), and treatment of items seized as though there had been a court order.

Data Collection and Control

- 3. The HPOA authorizes appointees to order the production, examination and copying of documents and confidential records.
 - An investigator may order production of information and, without a court order, may enter premises and inspect and copy documents (s. <u>131</u>)
 - The superintendent may order production of documents or enter premises without a warrant and inspect and copy documents (s. <u>469</u> (1))
 - The Health Occupation Director may make complaints (s. <u>222</u>) and order production of information, including confidential information (s. <u>224</u>)
 - The provincial health officer may make an emergency order for the production of records to the minister and appointees (s. 338). Such orders last for 90 days after "the order ceases to have effect" (s. 328 (4))

These provisions potentially authorize violation of the privacy rights of patients and practitioners without prior notice or hearing.

Lack of Legitimate Statutory Purpose

- 1. The HPOA appears directed at restricting, not enabling the quality, provision, delivery, and reception of individualized consent-based health care ostensibly to prevent potential harms posed by members of health professions and occupations to BC residents
 - Section 6 defines health professionals as providing services that "present a risk of harm to the public": those practicing health occupations are described as providing health services that "present a lower risk of harm to the public"
 - It states that regulation of health professionals is **necessary** and regulation of health occupations **advisable** in order to protect "the public from harm" and "the public interest" (s. <u>6</u>). Neither harm or public interest is defined

Although health professionals must act ethically, safely, and in accordance with applicable ethics and practice standards, the definition of these standards is left to be determined, perhaps arbitrarily, by appointees (see s. $\frac{7}{2}$ (2) definition) who may lack competence

Lack of Legitimate Statutory Purpose

- 2. The HPOA does not mandate licensees to serve the medical needs of individual patients. Rather, it mandates licensees to:
 - protect the public from harm and discrimination
 - take anti-discrimination measures
 - act in a manner that is respectful of the privacy of patients (s. <u>72</u> (1))

The HPOA does not require licensees to respect or fulfill the paramount duties to do no harm to individual patients and to ensure patient rights to informed consent (or refusal) to medical treatment, freedom from coercion or force to accept treatment not voluntarily chosen, and freedom from non-consensual medical or scientific experimentation.

Limitation of Review and Immunity

1. The HPOA limits review by any court of some decisions and orders made by appointees

The HPOA grants exclusive jurisdiction to inquire into, hear, and determine all questions of fact, law, and discretion under the Act to the health occupation director, director of discipline, discipline panel, and Health Professions Review Board, all of whom are appointees. whose **decisions are "final and conclusive and not open to question or review in any court."(s. <u>512</u>).**

Limited Review: On judicial review, the court:

- Must consider the decision maker an "expert tribunal in relation to all matters over which it has exclusive jurisdiction," irrespective of demonstrated incompetence;
- Cannot set aside a finding of fact unless there is <u>no</u> evidence to support the finding or the finding is otherwise unreasonable;
- Cannot set aside a discretionary decision unless it is patently unreasonable (s. <u>512</u>, Administrative Tribunals Act s. <u>58</u>).

Limitation of Review and Immunity

Appointment of authorities whose decisions and orders are subject to limited review:

- A health occupation director can be appointed by a board or can be a civil servant (ss. <u>365</u>, <u>26</u> (2) (a) (ii))
- The director of discipline is established by the superintendent's office (s. <u>443</u>)
- Discipline panel members are appointed by the Director of Discipline (ss. <u>169</u>, <u>449</u>)
- The Health Professions Review Board chair and members are appointed by Cabinet (s. <u>309</u>)

Decision-making powers of appointees whose decisions are subject only to limited review include powers for:

- A health occupation director to determine misconduct complaints and impose discipline (ss. <u>230</u> to <u>232</u>), and to make bylaws or rules "in addition to any imposed under this Act" (s. <u>530</u> (a) (ii))
- The Discipline panel to conduct and set rules for disciplinary proceedings (ss. <u>173</u> to <u>189</u>)
- The Director of Discipline to issue citations and appoint discipline panels (ss. <u>161</u> to <u>170</u>)
- The Health Professions Review Board to **conduct reviews** (ss. <u>310</u> fllg), **make orders** (s. <u>319</u>), and **make recommendations to the superintendent on policies, discipline processes, and investigations**

Limitation of Review and Immunity

2. The HPOA grants immunity from legal proceedings:

An amendment to s. <u>33</u> of the *Pharmacy Operations and Drug Scheduling Act* provides immunity from legal proceedings for damages arising from acts done or omitted "(a) in the exercise or intended exercise of a power under this Act, or (b) in the performance or intended performance of a duty under this Act" (s. 629).

Prohibits legal proceedings for damages against:

- A regulatory college for anything done or omitted with respect to an investigative or disciplinary action (s. 89)
- Appointees designated as "protected persons" in the exercise of intended exercise of powers or duties under the Act (s. <u>399</u>)
- A "protected person" for conducting an investigation, taking disciplinary action, or participating in a disciplinary proceeding (s. <u>400</u>)

Amalgamation to Date: Colleges

- 1. Under the HPOA, there will be 6 regulatory colleges that govern 25 health professions. These have been reduced from a prior total of 15 regulatory colleges. The 6 regulatory colleges will be:
 - <u>the BC College of Nurses and Midwives</u>: regulates licensed practical nurses, midwives, nurse practitioners, registered nurses, and registered psychiatric nurses
 - the BC College of Oral Health Professionals: regulates certified dental assistants, dental hygienists, dental technicians, dental therapists, dentists, and denturists
 - <u>the College of Pharmacists of BC</u>: regulates pharmacists and pharmacy technicians
 - <u>the College of Physicians and Surgeons of BC</u>: regulates physicians, surgeons, and podiatric surgeons
 - <u>the College of Complementary Health Professionals of BC</u>: regulates chiropractors, massage therapists, naturopathic physicians, acupuncturists, and practitioners of traditional Chinese medicine
 - the College of Health and Care Professionals of BC: regulates dietitians, occupational therapists, opticians, optometrists, physical therapists, psychologists, audiologists, hearing-instrument practitioners, and speech-language pathologists

Amalgamation to Date: Funding

- 2. The Ministry of Health has provided <u>5.125 million</u> for the amalgamations. As of late June 2024, eleven colleges have been amalgamated into the <u>College of Complementary Health Professionals of BC</u> and <u>the College of Health and Care Professionals of BC</u>.
 - The <u>Society of BC Health Regulators</u> has been awarded <u>4.5 million</u> to: create by-laws for the new colleges; create policies; ensure incorporation of the guiding principles; and, to review complaint processes, licensing and quality.

A request was sent on 16 August 2024 to the Society for details of who has been hired, contracted, or appointed to perform what tasks, how work will be supervised and approved, and the budget for expenditure of the 4.5 million. This request has not yet been answered.

Amalgamation to Date: Appointments

3. Regarding the individuals leading amalgamation efforts:

- Allan Seckel K.C. was <u>appointed</u> on 24 July 2023 to lead amalgamation of the colleges and to "exercise the powers and to perform the duties of the board of each of the colleges. BC has failed to respond to a November 2023 request for details regarding Mr. Seckel's remuneration, powers, and terms of references, and is now in violation of the Freedom of Information and Protection of Privacy Act.
- Brian Westgate was appointed as the Acting Executive Director of the Office of the Superintendent, and
 accompanied by a team, will have "a dual mandate in establishing the Superintendent's Office in addition
 to implementing and enacting the HPOA." Mr. Westgate is a career bureaucrat with a bachelor degree in
 forestry.
- Sherri Young has been appointed as the HPOA Superintendent to lead the Office of Superintendent of Health Professions and Occupations Oversight. Ms Young is a career bureaucrat. No education in medicine, health or law has been disclosed.

Key Implications

The HPOA is a danger to personalized consent-based health care in BC

The HPOA is replete with unlawful provisions that restrict and potentially extinguish many essential rights and signals the end of the rights of health care workers to provide and patients to receive, personalized consent-based health care.

The HPOA does not serve the public interest in timely, equal and non-discriminatory access to competent personalized consent-based health care in BC.

Key Implications

The HPOA is a danger to Rights

The Act appears to be a template statute to override laws that guarantee rights, access to effective remedies for violations and democratic processes that prevent undemocratic or tyrannical law making and to impose totalitarian control. The Act allows Cabinet, the minister and dozens of unelected, unaccountable political appointees to adopt, create, change, and enforce laws that violate rights and contravene the duty of states in a democracy to ensure that laws are properly purposed and are developed and passed through a transparent process that includes adequate notice of the proposed changes, access to the information necessary to understand the proposed changes and engage in informed debate, opposition or support, meaningful consultation at all stages with the public, the people whose rights will be impacted, and elected representatives, opportunities for full informed debate and with tacit public consensus established by the aforesaid processes and the consent of elected representatives established by a fair parliamentary vote.

Potentially restricted or extinguished include rights to: equality and non-discrimination; privacy; informed consent to medical treatment; work, participate in public affairs, mobility, association, assembly and freedoms from non-consensual experimentation; coercion to accept medical treatment not voluntarily chosen; ex post facto laws; cruel and unusual punishment; and expression. These rights are protected by Canadian and international law.

Key Implications

The HPOA is a danger to Democracy

The HPOA is not an anomaly. It is one of several laws that threaten to replace democracy with rules and laws made behind closed doors by unelected, unaccountable and unknown people or groups within and outside Canada. Remembering what is known about the imposition of dictatorial control that decisions are made in secret, repressive changes are made incrementally with each step being explained as necessary to address some harm and that acceptance or non-resistance to each step undermines resistance to the next step.

The HPOA paves the way for BC to partner with big Pharma and other entities (instead of with health care providers and BC residents), unhampered by what Canada has called "the <u>regulatory irritants and roadblocks</u>" of democracy.

Presently the people of BC use pharma: the HPOA enables Pharma and other non-state corporate actors—with the aid of state powers and resources—to use the people.

Conclusion

The Health Professions and Occupations Act is a danger to Rights, Democracy, the Rule of Law, and personalized consent-based health care. The HPOA must be repealed or recalled.

The HPOA appears to be part of the Agile Nations initiative developed over the past decade by the World Economic Forum to prepare for what the WEF calls the Fourth Industrial Revolution. Klaus Schwab says in his 2016 book "The Fourth Industrial Revolution 'that industry and government must collaborate closely to shape the global transformation" necessary to allow global marketing of innovative products free from the costly delays caused by having to comply with domestic regulation and human rights laws.

The HPOA threatens not just access to personalized consent-based health care, but additionally violates rights and contravenes democracy and the rule of law. BC has proceeded—at great cost to BC taxpayers—with the amalgamation of colleges, appointment of unelected, unaccountable and incompetent people authorized to administer the Act and create in secret and put in place more regulations without democratic oversight.

Contact your local representatives and let them know, again and again, that Health Professions and Occupations Act must be repealed or recalled.

Closure: a procedure whereby parliament can, by majority vote, stop debate of a bill or motion before parliament and force a vote before the completion of the review and debate by elected representatives that is required in a democracy. Adopted from the British by Canada in 1913, closure is so controversial and, until recently, so rarely used there has yet to be any rule developed about its use. The proper purpose of closure is to maintain the integrity of parliamentary review and debate not to curtail it.

Customary International Law (CIL): international rules and state obligations arising from established customs of acceptance and compliance amongst states. The Statute of the International Court of Justice recognizes and applies "international custom, as evidence of a practice accepted as law." Article <u>38</u> (1) (a)

Derogable Right: a right that can be subjected to restriction under certain circumstances and subject to conditions. Examples of derogable rights are: freedom of expression; freedom of assembly, freedom of association, liberty and security of the person and the right to manifest a religion or belief (see <u>ICCPR</u> Articles 19, 21. 22, 9, 18.3)

Non-Derogable Right: a right that can never be subjected to any restriction, even in times of war or health crisis. Examples of non-derogable rights include rights to: freedom of thought, conscience and religion; freedom from torture and other cruel, inhuman and degrading punishment or treatment; life and to not be arbitrarily deprived of life; equality and non-discrimination; freedom from non-consensual medical or scientific experimentation; access to an independent, competent and impartial tribunal and to determine criminal offences and impose sentence. (ICCPR Article 4.2, Geneva Conventions, Article 3, Convention Against Torture). The Office of the High Commissioner of Human Rights has stated, "rights to food, health, housing, social protection, water and sanitation, education and an adequate standard of living remain in effect even during situations of emergency. (Emergency Measures and COVID-19 Guidance, 27 April 2020).

Due process: the measures established by law that impose state duties which ensure rights and safeguard against violations in any given case. For example, in a criminal prosecution, due process includes fair trial rights to: notice of allegations and evidence; be presumed innocent until proven guilty; be represented by a lawyer of choice; legal aid when necessary; prepare, present a defense; freedom from retroactive laws; present and challenge evidence; and to have charges and rights determined by an independent, competent and impartial tribunal. In law making, due process refers to the established processes for the law making. See Black's Law Dictionary.

Ex post facto laws: Latin for having retrospective effect or force, these are laws that apply retroactively. Freedom from conviction for laws that apply retroactively is a non-derogable rights guaranteed by the UN <u>International Covenant on Civil and Political Rights</u>, Article 15.

Immunity: refers to, in these slides, exemption from judicial review of the lawfulness of acts carried out under the HPOA when generally the lawfulness of such acts would be subject to judicial review to determine lawfulness, to identify the perpetrator(s) and to impose remedial measures.

Principle of legality: establishes that no can be convicted of a crime unless the published text of the offence clearly identifies the acts and omissions that constitute the offence with sufficient clarity and precision that the offence can be understood and avoided. A law violating the principle of legality would also violate freedom from ex post facto laws as such as law could not be known until after it was committed. Wording of a offence that is so broad and/or vague that it may not be possible to know in advance what acts are prohibited, such as "spreading misleading information," contravenes the principle of legality when misleading is not defined and therefore could not, when referring to controversial issues, be known in advance and avoided.

Rule of law: This term was created by British jurist A.C. Dicey to refer to the requirement that the state must act in accordance with and be accountable to the law as had been established by the Magna Carta in 1215 and affirmed by the British Bill of Rights in 1899. The preamble to the Canadian Charter of Rights and Freedoms states, "...Canada is founded on the supremacy of... the rule of law." Canada's democratic system of governance, law making and enforcement and its legal system must therefore be consistent with accepted rule of law principles. The UN defines the rule of law as:

"a principle of governance in which all persons, institutions and entities, public and private, including the State itself, are accountable to laws that are publicly promulgated, equally enforced and independently adjudicated, and which are consistent with international human rights norms and standards. It requires, as well, measures to ensure adherence to the principles of supremacy of law, equality before the law, accountability to the law, fairness in the application of the law, separation of powers, participation in decision-making, legal certainty, avoidance of arbitrariness, and procedural and legal transparency"

See: <u>UN and the Rule of Law: Rule of Law and Human Rights</u> and UN Security Council. 2004, <u>Report of the Secretary-General</u>